MINUTES OF A MEETING OF THE COUNCIL held at the Guildhall Portsmouth on Tuesday, 14 February 2017 at 2.00 pm

#### **Council Members Present**

The Right Worshipful The Lord Mayor Councillor David Fuller (in the Chair)

#### Councillors

Dave Ashmore Leo Madden Simon Bosher Hugh Mason Lee Mason Jennie Brent Stephen Morgan Ryan Brent Yahiya Chowdhury Gemma New Alicia Denny Robert New Ben Dowling Steve Pitt Ken Ellcome Stuart Potter John Ferrett Will Purvis Jim Fleming **Darren Sanders** Colin Galloway Lynne Stagg Paul Godier Luke Stubbs Scott Harris Julie Bird **Steve Hastings** Linda Symes Hannah Hockaday **David Tompkins** 

Suzy Horton Gerald Vernon-Jackson CBE

Lee Hunt Steve Wemyss
Frank Jonas Matthew Winnington

Donna Jones Neill Young lan Lyon Rob Wood

#### 1. Declarations of Interests under Standing Order 13(2)(b)

The City Solicitor advised that dispensations had been granted to those members who would otherwise have to declare an interest in item 10 - "Make Fair Transitional Pension Arrangements for 1950's Women."

Councillor Winnington declared a personal, non-pecuniary interest in agenda item 8 - Portsmouth City Council Revenue Budget and Council Tax 2017/18 and Medium Term Budget Forecast 2018/19 to 2020/21 - in that he is a member of Unison and he works for the Roberts Centre.

#### 2. Minutes of the Ordinary Council Meeting held on 13 December 2016

It was

Proposed by Councillor Donna Jones Seconded by Councillor Gerald Vernon-Jackson

#### 2 14 February 2017

That the minutes of the meeting of the council held on 13 December 2016 be confirmed and signed as a correct record.

RESOLVED that the minutes of the meeting of the council held on 13 December 2016 be confirmed and signed as a correct record.

#### 3. Communications and Apologies for Absence

Apologies for absence were received on behalf of Councillor Tom Wood. Apologies for lateness were received on behalf of Councillor John Ferrett, Councillor Stuart Potter and Councillor Matthew Winnington.

The Lord Mayor gave detailed information concerning filming in the chamber advising that notices had been displayed on the walls concerning the council's rules which strictly prohibits the filming, photographing or recording of members of the public unless they are addressing a meeting and only then if they do not actively object. Filming from gallery to gallery is also prohibited. The Lord Mayor then gave details of the evacuation procedure and reminded everyone that there are building evacuation signs displayed both inside in the public galleries and in the chamber itself.

The Lord Mayor welcomed politics students from the University of Portsmouth who were here to observe part of the meeting today.

The Leader also welcomed Mr Mike Sellers, the new Port Director, to the meeting.

The Lord Mayor sought agreement from council to reschedule the agenda so that item 10 was dealt with before items 8 and 9 and this agreed.

# 4. Deputations from the Public under Standing Order No 24 for all items excluding those in respect of item 5, which are dealt with separately on the agenda

The City Solicitor advised that two deputations had been received, one on item 8 - Portsmouth City Council - Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21 and one in respect of agenda item 10 - 'Make Fair Transitional Pension arrangements for 1950's Women'.

A written representation from Ms Shelagh Simmons on item 10 had been circulated.

Mr Jon Woods made a deputation in respect of agenda item 8. Ms Sally Robinson made a deputation in respect of agenda item 10.

The City Solicitor thanked them for their deputations.

#### 5. Petition - Save Off The Record

The lead petitioner, Ms Jeanette Smith, presented the petition as set out on the agenda.

The City Solicitor thanked Ms Smith for her presentation. He then advised that two deputation requests had been received, one from Mr Les Cummings and one from Mrs Paula Riches. Each gave a deputation in support of the petition. The City Solicitor thanked Mr Cummings and Mrs Riches for their deputations.

It was

Proposed by Councillor Donna Jones Seconded by Councillor Simon Bosher

That the administration's petition response as circulated in the chamber be approved.

No amendment was proposed but the Liberal Democrat group leader, Councillor Vernon-Jackson said that the response from the administration should be rejected as it did not address the petition.

There followed a debate. In summing up, the proposer of the administration's response, Councillor Donna Jones said that she would arrange for a meeting to be set up for all councillors and with officers from the finance team to go through the voluntary sector transition fund criteria and the bid from Off The Record.

A recorded vote was requested by eight councillors standing.

The following members voted in favour of the administration's response to the Off The Record petition:

Councillors Julie Bird Frank Jonas

Simon Bosher Donna Jones Ian Lyon Jennie Brent Lee Mason Ryan Brent Alicia Denny Robert New Ken Ellcome Gemma New John Ferrett Luke Stubbs Jim Fleming Linda Symes Colin Galloway **David Tompkins Scott Harris Steve Wemyss** Steve Hastings **Neill Young** 

Hannah Hockaday

The following members voted against the administration's proposal:

Councillors David Ashmore Stephen Morgan

Yahiya Chowdhury Steve Pitt
Ben Dowling Will Purvis

Suzy Horton Darren Sanders Lee Hunt Lynne Stagg

Leo Madden Gerald Vernon-Jackson

Hugh Mason Rob Wood

#### 4 14 February 2017

The following member abstained:

Councillor Paul Godier

The petition response standing in the name of Councillor Donna Jones was therefore CARRIED.

#### **RESOLVED** that

"The Council welcomes the opportunity to discuss Off The Record as we have at recent council meetings.

The City Council is committed to a vibrant voluntary and third sector. By building social capital in communities across the city, we hope to improve outcomes for vulnerable people and to reduce demand for expensive statutory services. The council is pleased to note the relocation from Havant to Portsmouth of the children's charity 'Beat The Bullies' and 'Friend Finders'. Both provide support for children and young people to assist them with tackling some of the most complex issues that arise especially in schools.

The City Council notes that the provision of mental health services rests with the NHS and that Portsmouth CCG has received £406,773 per annum for children's and young people's mental health services as part of the Future in Mind programme. This includes counselling services, which will be supplied by Relate. The council notes that the most recent contract to be lost by Off The Record, was in fact not a council contract but a CCG contract. The City Council has not funded Off The Record since the budget set by the previous administration in February 2014; a bid for transition funding was rejected in March 2014. A number of meetings with councillors and council staff have taken place within the last few months, but to date no viable business plan has been submitted.

As part of the austerity programme, the City Council has had to make savings equivalent to 47% of its revenue budget. Even so it has been able to establish a fund to provide support to the voluntary sector. By using this fund and its other resources, the council has been able to ensure the continuation of the Recovery Café and Dial-a-Ride and has been able to secure counselling services for adults. Whilst the council has relaxed the criteria for use of the VSTF, it is imperative that a charity or not for profit is sustainable beyond the one year council funding. The Council is pleased to note an example of a recent reward and success from this fund is the fact that the good work of Portsmouth Counselling Service will continue under a new agreement with the YOU Trust.

The City Council welcomes bids to the voluntary sector transition fund and will continue to provide support where the criteria agreed by Full Council are met."

#### 6. Appointments

14 February 2017

There were no appointments.

# 7. Urgent Business - To receive and consider any urgent and important business from Members of the Cabinet in accordance with Standing Order No 26

There was no urgent and important business.

# 8. Recommendations from Scrutiny Management Panel held on 21 November 2016

At the Lord Mayor's request members agreed to vary the order of the meeting to allow for agenda item 10 to be heard next.

The following minute was opposed to allow for debate.

# Minute 17 - "Make Fair Transitional Pension Arrangements for 1950's Women"

It was

Proposed by Councillor Simon Bosher Seconded by Councillor Darren Sanders

That the recommendation contained in Scrutiny Management Panel minute 17 - "Make Fair Transitional Pension Arrangements for 1950's Women" - be approved.

Upon the proposal standing in the name of Councillor Simon Bosher being put to the vote this was CARRIED.

RESOLVED that Council adopts the recommendation from Scrutiny Management Panel as set out below

"Scrutiny Management Panel have considered the notice of motion to 'Make Fair Transitional Pension arrangements for 1950's Women'.

The panel would like to congratulate the professional campaign of the Women Against State Pension Inequality' in bringing this issue to the widespread population and parliament. Despite this being a matter for government to resolve, SMP support the original Notice of Motion."

Council adjourned at 4.00 pm.

Council resumed at 4.20 pm.

#### 9. Recommendations from the Cabinet Meeting held on 9 February 2017

The following minutes were opposed:

Minute 7 - Portsmouth City Council - Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21 Minute 8 - Capital Programme 2016/17 to 2021/22

The Lord Mayor explained that further to the letter of 19 February 2017 concerning procedure at the meeting previously sent to members, the Lord Mayor proposed that the Capital Programme and the Budget and Council Tax setting items be taken and debated on the basis that each impacts on the other and on the understanding that the Budget and Council Tax item will be voted on first, followed by the Capital Programme.

This was agreed.

It was

Proposed by Councillor Donna Jones Seconded by Councillor Luke Stubbs

That the recommendations contained in Cabinet minute 7 - Portsmouth City Council - Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21 and Cabinet minute 8 - Capital Programme 2016/17 to 2021/22 be approved.

The Lord Mayor reminded everyone that the group leaders were not subject to any time limit when speaking about the budget proposals.

The Leader wished to place on record her thanks to all members of the UKIP group and the two independent councillors for their support with the budget.

She also wished to place on record her thanks to Chris Ward, Julian Pike and Finance Officers as well as to Cabinet Members and all Conservative group members for their hard work on the budget.

Following her budget presentation, the Leader commended the proposals to council.

As an amendment to the recommendations in relation to Cabinet minute 7 and Cabinet minute 8, it was

Proposed by Councillor Gerald Vernon-Jackson Seconded by Councillor Hugh Mason

That the recommendations set out in Appendix 1 attached to these minutes (Liberal Democrat Portsmouth City Council Budget and Council Tax 2017/18 and Medium Term Budget Forecast 2018/19 to 2020/21) and the recommendations set out in Appendix 2 attached to these minutes (Liberal Democrat Capital Programme 2016/17 to 2021/22) be adopted.

Councillor Vernon-Jackson, Leader of the Liberal Democrat Group then spoke to his group's proposed budget amendments. He placed on record his thanks to Chris Ward and all his team for putting together the budget. Councillor

Vernon-Jackson then spoke to his group's proposed budget amendments and commended them to council.

Councillor Colin Galloway, Leader of the UK Independence Party, then spoke to the budget presented by the administration which he said was acceptable given the restraints imposed by central government. His group did not propose any amendments.

As an amendment to the recommendations in relation to Cabinet minute 7, it was

Proposed by Councillor Stephen Morgan Seconded by Councillor Yahiya Chowdhury

That the recommendations set out in Appendix 3 attached to these minutes (Labour Budget and Council Tax 2017/18 and Medium Term Budget Forecast 2018/19 to 2020/21) be adopted.

Councillor Stephen Morgan, Labour group leader then spoke to his group's proposed budget amendments and commended them to council.

Council adjourned at 5.55 pm.

Council resumed at 6.02 pm.

Following debate, the Lord Mayor called upon the Leader of the Council, Councillor Donna Jones to sum up, which she then did.

The Lord Mayor advised that regulations require all votes on the budget proposals to be dealt with by means of recorded votes.

Upon the Labour group amendment standing in the name of Councillor Stephen Morgan being put to the vote, the following members voted in favour:

Councillors Yahiya Chowdhury
John Ferrett
Stephen Morgan

The following members voted against:

Councillors Julie Bird Frank Jonas Simon Bosher Donna Jones Jennie Brent Ian Lyon Lee Mason Rvan Brent Alicia Denny Gemma New Ken Ellcome Robert New Jim Fleming Stuart Potter Colin Galloway Luke Stubbs Paul Godier Linda Symes Scott Harris **David Tompkins** Steve Hastings **Steve Wemyss** 

Hannah Hockaday Neill Young

The following members abstained:

Councillors David Ashmore Will Purvis

Ben Dowling Darren Sanders
Suzy Horton Lynne Stagg

Lee Hunt Gerald Vernon-Jackson
Leo Madden Matthew Winnington

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Hugh Mason Rob Wood

Steve Pitt

The Labour amendment was therefore LOST.

Upon the amendment standing in the name of Councillor Gerald Vernon-Jackson on the Budget and Council Tax 2017/18 and Medium Term Budget Forecast 2018/19 to 2020/21 being put to the vote the following members voted in favour:

Councillors David Ashmore Will Purvis

Ben Dowling Darren Sanders Suzy Horton Lynne Stagg

Lee Hunt Gerald Vernon-Jackson
Leo Madden Matthew Winnington

Hugh Mason Rob Wood

Steve Pitt

The following members voted against:

Councillors Julie Bird Frank Jonas

Simon Bosher Donna Jones Ian Lyon Jennie Brent Ryan Brent Lee Mason Alicia Denny Gemma New Ken Ellcome Robert New John Ferrett Stuart Potter Jim Fleming Luke Stubbs Colin Galloway Linda Symes Paul Godier **David Tompkins** Scott Harris Steve Wemvss **Neill Young** Steve Hastings

Hannah Hockaday

The following members abstained:

Councillors Yahiya Chowdhury Stephen Morgan

The Liberal Democrat amendment was therefore LOST. Upon the recommendations in Cabinet minute 8 - Portsmouth City Council - Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21 being put to the vote the following members were in favour:

Councillors Julie Bird

Simon Bosher **Donna Jones** Jennie Brent Ian Lyon Ryan Brent Lee Mason Alicia Denny Gemma New Ken Ellcome **Robert New** John Ferrett Stuart Potter Jim Fleming Luke Stubbs Colin Galloway Linda Symes Paul Godier **David Tompkins Scott Harris** Steve Wemyss **Neill Young** Steve Hastings

Frank Jonas

Hannah Hockaday

The following members voted against:

Councillors David Ashmore

Steve Pitt Yahiya Chowdhury Will Purvis Ben Dowling **Darren Sanders** Suzy Horton Lynne Stagg

Lee Hunt Gerald Vernon-Jackson Leo Madden Matthew Winnington

Hugh Mason Rob Wood

Stephen Morgan

The Cabinet recommendations in Cabinet minute 7 - Portsmouth City Council - Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21 were therefore CARRIED.

#### **RESOLVED**

- (1) That the following be approved in respect of the Council's Budget:
  - (a) The revised Revenue Estimates for the financial year 2016/17 and the Revenue Estimates for the financial year 2017/18 as set out in the General Fund Summary (Appendix
  - The Portfolio Cash Limits for the Revised Budget for (b) 2016/17 and Budget for 2017/18 as set out in Sections 7 and 9, respectively
  - That £3.5m be transferred to the Revenue Reserve for (c) Capital to supplement the resources available for the Capital Programme in order to ensure the Council can properly meet its statutory responsibilities including School Places, Sea Defences and potential match funding commitments for the City Centre Road
  - That £3.0m be transferred to the MTRS Reserve to restore it (d) to a level sufficient to enable the Council to pursue both Spend to Save schemes, Invest to Save schemes and fund redundancy costs, all aimed at facilitating the Council's savings strategy

- (e) That £1.9m is carried forward from 2016/17 to 2017/18 in respect of contingent items that were expected to arise in 2016/17 but are now expected to occur in 2017/18
- (f) Any further underspendings for 2016/17 arising at the yearend outside of those made by Portfolios be transferred to Capital Resources in order to provide funding for known future commitments such as Secondary School Places, Sea Defences and the enabling transport infrastructure necessary for the City's development and growth which have, as yet, insufficient funding
- (g) Any variation to the Council's funding arising from the final Local Government Finance Settlement be accommodated by a transfer to or from General Reserves.
- (h) The S.151 Officer be given delegated authority to make any necessary adjustments to Cash Limits within the overall approved Budget and Budget Forecasts
- (i) That the level of Council Tax be increased by 1.99% for general purposes in accordance with the referendum threshold<sup>1</sup> for 2017/18 announced by Government (as calculated in recommendation 4 (d))
- (j) That the level of Council Tax be increased by a further 3.0% beyond the referendum threshold (as calculated in recommendation 4 (d)) to take advantage of the flexibility offered by Government to implement a "Social Care Precept"; and that in accordance with the conditions of that flexibility, the full amount of the associated sum generated of £2,022,300 is passported direct to Adult Social Care
- (k) Managers be authorised to incur routine expenditure against the Cash Limits for 2017/18 as set out in Section 9
- (I) That the savings requirement for 2018/19 be set at a minimum on-going sum of £4.0m
- (m) That the S.151 Officer be given delegated authority to make transfers to and from reserves in order to ensure that they are maintained as necessary and in particular, adjusted when reserves are no longer required or need to be replenished
- (n) Directors be instructed to start planning how the City Council will achieve the savings requirements shown in Section 10 and that this be incorporated into Service Business Plans
- (o) The minimum level of General Reserves as at 31 March 2017 be maintained at £7.0m (£7.0m in 2016/17) to reflect the known and expected budget and financial risks to the Council
- (p) Members have had regard for the Statement of the Section 151 Officer in accordance with the Local Government Act 2003 as set out in Section 13.
- (2) That the following be noted in respect of the Council's Budget:

<sup>&</sup>lt;sup>1</sup> Council Tax increases beyond the referendum threshold can only be implemented following a "Yes" vote in a local referendum

- (a) The Revenue Estimates 2017/18 as set out in Appendix A have been prepared on the basis that the 3% tax increase for the "Social Care Precept" (amounting to £2,022,300) is passported to Adult Social Care in order to provide for otherwise unfunded budget pressures including the cost of the new National Living Wage and demographic pressures arising from a "living longer" population
- (b) The decision on the amount at which to set the Adult Social Care precept will be critical for the Social Care and wider Health system in the City; in the event that the additional flexibility of the "Social Care Precept" and associated 3% tax increase (amounting to £674,100 for each 1%) is not taken, then equivalent savings will need to be made in Adult Social Care in 2017/18
- (c) In general, any reduction from the 4.99% Council Tax increase proposed will require additional savings of £674,100 for each 1% reduction in order for the Budget 2017/18 to be approved
- (d) The Revenue Forecast for 2018/19 onwards as set out in Section 10 and Appendix B
- (e) The estimated Savings Requirement of £12m for the three year period 2018/19 to 2020/21, for financial and service planning purposes, be phased as follows:

Financial Year	In Year Savings Requirement £m	Cumulative Saving £m
2018/19	4.0	4.0
2019/20	4.0	8.0
2020/21	4.0	12.0

- (f) The MTRS Reserve held to fund the upfront costs associated with Spend to Save Schemes, Invest to Save Schemes and redundancies will hold an uncommitted balance of £4.4m² and will only be replenished in future from an approval to the transfer of any underspends, contributions from the Revenue Budget or transfers from other reserves which may no longer be required
- (g) The Council Tax element of the Collection Fund for 2016/17 is estimated to be a surplus of £1,743,962 which is shared between the City Council (85%), Police & Crime Commissioner (11%) and the Hampshire Fire & Rescue Authority (4%)
- (h) The Business Rate element of the Collection Fund for 2016/17 is estimated to be a surplus of £3,017,262 which is shared between the City Council (49%), the Government (50%) and the Hampshire Fire & Rescue Authority (1%)
- (i) The Retained Business Rate income<sup>3</sup> for 2017/18 (excluding "Top Up") based on the estimated Business Rate element of

<sup>&</sup>lt;sup>2</sup> Including the transfer into the reserve of £3.0m contained with the recommendations in this report

the Collection Fund surplus as at March 2017, the Non Domestic Rates poundage for 2017/18 and estimated rateable values for 2017/18 has been set at £43,648,937

- (3) That the S.151 Officer has determined that the Council Tax base for the financial year 2017/18 will be 55,329.9 [item T in the formula in Section 31 B(1) of the Local Government Finance Act 1992, as amended (the "Act")].
- (4) That the following amounts be now calculated by the Council for the financial year 2017/18 in accordance with Section 31 and Sections 34 to 36 of the Local Government Finance Act 1992:

(a)	£463,193,930	Being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act.
(b)	£392,420,348	Being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
(c)	£70,773,582	Being the amount by which the aggregate at 4 (a) above exceeds the aggregate at 4(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. (Item R in the formula in Section 31B(1) of the Act.
(d)	£1,279.12	Being the amount at 4(c) above (Item R), all divided by Item 3 above (Item T), calculated by the Council, in accordance with Section 31B(1) of the Act, as the basic amount of its Council Tax for the year.

### (e) Valuation Bands (Portsmouth City Council)

Α	В	С	D	E	F	G	Н
£	£	£	£	£	£	£	£
852.75	994.87	1,137.00	1,279.12	1,563.37	1,847.62	2,131.87	2,558.24

Being the amounts given by multiplying the amount at 4(d) above by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in Valuation Band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings in different valuation bands.

<sup>&</sup>lt;sup>3</sup> Including the Portsmouth City Council element of the Collection Fund surplus of £1,478,458, S31 Grants of £2,217,322 and excluding the "Top Up" grant from Government of £5,984,004.

(5) That it be noted that for the financial year 2017/18 the Hampshire Police & Crime Commissioner is consulting upon the following amounts for the precept to be issued to the Council in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of the dwellings shown below:

#### **Valuation Bands (Hampshire Police & Crime Commissioner)**

Α	В	С	D	Е	F	G	Н
£	£	£	£	£	£	£	£
110.31	128.69	147.08	165.46	202.23	239.00	275.77	330.92

(6) That it be noted that for the financial year 2017/18 Hampshire Fire and Rescue Authority are recommending the following amounts for the precept issued to the Council in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of the dwellings shown below:

#### **Valuation Bands (Hampshire Fire & Rescue Authority)**

Α	В	С	D	E	F	G	Н
£	£	£	£	£	£	£	£
42.56	49.65	56.75	63.84	78.03	92.21	106.40	127.68

(7) That having calculated the aggregate in each case of the amounts at 4(e), 5 and 6 above, the Council, in accordance with Sections 31A, 31B and 34 to 36 of the Local Government Finance Act 1992 as amended, hereby sets the following amounts as the amounts of Council Tax for the financial year 2017/18 for each of the categories of dwellings shown below:

#### **Valuation Bands (Total Council Tax)**

Α	В	С	D	E	F	G	Н
£	£	£	£	£	£	£	£
1,005.62	1,173.21	1,340.83	1,508.42	1,843.63	2,178.83	2,514.04	3,016.84

(8) The Council determines in accordance with Section 52ZB of the Local Government Finance Act 1992 that the Council's basic amount of Council Tax for 2017/18, which represents a 4.99% increase, is not excessive in accordance with the principles approved by the Secretary of State under Section 52ZC of the Act.

The 4.99% increase includes a 3% increase to support the delivery of Adult Social Care.

As the billing authority, the Council has not been notified by a major precepting authority (the Police and Crime Commissioner for Hampshire or the Hampshire Fire & Rescue Authority) that its relevant basic amount of Council Tax for 2017/18 is excessive and that the billing authority is not required to hold a referendum in

accordance with Section 52ZK of the Local Government Finance Act 1992.

(9) The S.151 Officer be given delegated authority to implement any variation to the overall level of Council Tax arising from the final notification of the Hampshire Police & Crime Commissioner and Hampshire Fire and Rescue Authority precepts.

#### **CAPITAL**

Upon the amendment standing in the name of Councillor Gerald Vernon-Jackson concerning Cabinet minute 8 - Capital Programme 2016/17 to 2021/22 being put to the vote, the following members voted in favour:

Councillors David Ashmore Will Purvis

Ben Dowling Darren Sanders Suzy Horton Lynne Stagg

Lee Hunt Gerald Vernon-Jackson Leo Madden Matthew Winnington

Hugh Mason Rob Wood

Steve Pitt

The following members voted against:

Councillors Julie Bird Frank Jonas

Simon Bosher Donna Jones Jennie Brent Ian Lyon Lee Mason Ryan Brent Alicia Denny Gemma New Ken Ellcome Robert New John Ferrett Stuart Potter Jim Fleming Luke Stubbs Colin Galloway Linda Symes Paul Godier **David Tompkins** Scott Harris Steve Wemyss Steve Hastings **Neill Young** 

Hannah Hockaday

The following members abstained:

Councillors Yahiya Chowdhury Stephen Morgan

The Liberal Democrat amendment to the Capital Programme was therefore LOST.

Upon the recommendations in Cabinet minute 8 - Capital Programme 2016/17 to 2021/22 being put to the vote the following members voted in favour:

Councillors David Ashmore
Julie Bird

lan Lyon Leo Madden Simon Bosher **Hugh Mason** Lee Mason Jennie Brent Rvan Brent Stephen Morgan Yahiya Chowdhury Gemma New Alicia Denny Robert New Ben Dowling Steve Pitt Ken Ellcome Stuart Potter John Ferrett Will Purvis Jim Fleming **Darren Sanders** Colin Galloway Lynne Stagg Paul Godier Luke Stubbs **Scott Harris** Linda Symes David Tompkins Stephen Hastings

Hannah Hockaday Gerald Vernon-Jackson

Suzy Horton Steve Wemyss
Lee Hunt Matthew Winnington

Frank Jonas Rob Wood Donna Jones Neill Young

No Members voted against the proposal.

The proposal to approve the Cabinet recommendations referred to in Cabinet minute 8 were therefore CARRIED.

#### **RESOLVED**

- (1) that the following be approved in respect of the Council's Capital Programme:
  - 1) The Revised Capital Programme 2016/17 to 2021/22 attached as Appendix 1 which includes all additions, deletions and amendments for slippage and rephrasing described in Sections 6 and 8 be approved
  - 2) The S.151 Officer be given delegated authority to determine how each source of finance is used to fund the overall Capital Programme and to alter the overall mix of financing, as necessary, to maximise the flexibility of capital resources used and minimise the ongoing costs of borrowing to the Council
  - That the S.151 Officer in consultation with the Leader of the Council be given delegated authority to release capital resources held back for any contingent items that might arise, and also for any match funding requirements that may be required of the City Council in order to secure additional external capital funding (e.g. bids for funding from Government or the Solent Local Enterprise Partnership)
  - 4) The following schemes as described in Section 9 and Appendix 2 be reflected within the recommended Capital

# Programme 2016/17 to 2021/22 and be financed from the available corporate capital resources:

Recommended New Capital Schemes	Corporate Resources Required £	Total Scheme Value £
Education		
Sufficiency of Secondary School Places	2,670,000	4,470,000
Future Secondary School Places	1,000,000	1,000,000
School Condition Projects	1,000,000	1,100,000
Children's Safeguarding	, ,	
Children's Case Management	1,907,000	1,907,000
Software Replacement	, ,	, ,
Tangier Road Children's Home	495,000	495,000
Beechside Children's Home	55,000	55,000
Culture, Leisure & Sport	·	,
Kings Bastion	525,000	600,000
Charles Dickens' Gardens	25,000	25,000
D Day Museum	165,000	165,000
Contribution Towards Resurfacing South Parade Pier	50,000	75,000
Installation of Shower Facilities at Canoe Lake	10,000	10,000
Watersedge Park Building	20,000	20,000
Edwardian Seafront Shelter	70,000	80,000
Re-provision of Bandstand at West Battery Gardens	40,000	40,000
Pop Up Kiosks - Southsea Seafront	40,000	40,000
Environment & Community Safety		
Household Waste Collections	111,200	111,200
Old Portsmouth Seawalls' Maintenance	120,000	120,000
Southsea Sea Defences	1,250,000	88,602,400
Health & Social Care	, , -	
Swift Software Replacement	400,000	1,163,000
Housing	, -	
Phase 1: Refresh of the Allaway Avenue Green and Surrounding Planting	16,600	16,600
Hillside Youth & Community Centre - Outdoor Play	166,000	166,000
PRED		
City Centre Road	3,000,000	45,000,000
Renovation of Victoria Park Lodge	100,000	100,000
Public Realm Improvements - Chaucer House	594,000	594,000
Portsmouth Area Rape Crisis Service - Building Maintenance	50,000	50,000
Resources		

Recommended New Capital Schemes	Corporate Resources Required £	Total Scheme Value £
Landlord's Maintenance	591,000	831,000
Traffic & Transportation		
Seafront Variable Message Signs	52,000	75,800
Eastern Corridor Road Link Improvements	500,000	500,000
Improvements to Neighbourhood Living & Street Environment	200,000	200,000
Local Transport Plan	1,200,000	1,200,000
Old Portsmouth Area Study	40,000	40,000
Total Recommended Sum To Be Approved	16,462,800	148,852,000

5) The following schemes as described in Section 10 and Appendix 2 be approved as Invest To Save Schemes and funded from Prudential Borrowing (subject to the approval of a detailed financial appraisal by the S.151 Officer) up to the limit shown:

	Prudential Borrowing Required £
Utilities and Energy Management	1,031,100
Investment in Solar Photovoltaic Cells	3,400,000
Total Recommended Sum to be Approved	4,431,100

6) The following Schemes as described in Section 15 be included within the "Reserve List" of Capital Schemes to be considered once additional capital resources are identified

Future Priority Capital Schemes – Not in Priority Order				
Secondary School Places 2019/20 to 2021/22				
Special Educational Needs Re-modelling				
School Condition (roofs, boilers, electrics, windows etc.)				
Sea Defences Contribution to £89m Scheme				
Enabling Transport Infrastructure match funding - City				
development				
Landlords Repairs & Maintenance				
Local Transport Plan - Road safety and traffic improvement				
schemes				

- 7) The Prudential Indicators described in Section 16 and set out in Appendix 3 be approved.
- (2) That the following be noted in respect of the Council's Capital Programme:

- 1) That the capital resources proposed to be allocated include £3.5m of funding from Revenue as recommended in the "Budget and Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21" report contained elsewhere on the agenda. In the event that this funding is not approved, schemes with Corporate Capital Resources amounting to £3.5m will be required to be removed from the new schemes starting in 2017/18 detailed in Appendix 2
- 2) The passported Capital Allocations (Ring-fenced Grants) as set out in Section 7
- 3) As outlined in Section 12 and Appendix 2, the use of The Parking Reserve to fund the refurbishment of lifts at Isambard Brunel Car Park at a cost of £240,000; and a contribution of £23,800 towards the cost of installing Variable Message Signs along Southsea Seafront
- 4) As outlined in Section 13 and Appendix 2, the release of £70,000 from the Culture, Leisure & Sport Portfolio Reserve to fund:
  - a. the relocation of the café and children's play area within Southsea Library and
  - b. the replacement of the automatic main entrance door at Southsea Library
- 5) As outlined in Section 14 and Appendix 2 the use of The Prevention (Public Health) Reserve to fund enhanced Assistive Technology to residents with an Adult Social Care need at a total cost of £300,000
- 6) The City Council note that Prudential Borrowing can only be used as a source of capital finance for Invest to Save Schemes as described in Section 16
- Recommendations from Government & Audit and Standards Committee held on 3 February 2017

#### Minute 6 - External Audit Arrangements after 2017/18

This was approved unopposed.

#### 11. Notices of Motion

There were no notices of motion.

#### 12. Questions from Members under Standing Order No 17

There were three questions before council.

Question No 1 was from Councillor Colin Galloway

"Can the Leader please explain why we are spending more money revamping Commercial Road when nothing has been done to address the ever-growing collection of beggars, vagrants and alleged homeless persons who appear to regard Commercial Road as their own safe haven?"

This and supplementary questions were answered by the Leader of the Council, Councillor Donna Jones.

#### Question No 2 was from Councillor Matthew Winnington

"Can the Leader of the Council please give an update on Portsmouth's bid to stage the Grand Depart of the Tour de France in 2019?"

This and supplementary questions were answered by the Leader of the Council, Councillor Donna Jones.

#### Question No 3 was from Councillor Darren Sanders

"Could Cllr Jones update members on what progress has been made on devolution since the Solent Combined Authority collapsed due to the opposition of Conservatives on Hampshire and Isle of Wight Councils?"

This and supplementary questions were answered by the Leader of the Council, Councillor Donna Jones.

Lord Mayor		

The meeting concluded at 8.25 pm.



# Minute Item 9

**AGENDA ITEM 8 -** Portsmouth City Council Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21

Amendment to Cabinet recommendations attached.

Proposed by (Name) _	CVE	Roon - J	1 CRSUN
Signed			
Seconded by (Name) _	HUGH	MASON	
Signed		_	

### Amendment proposed by the Liberal Democrat Group

# Portsmouth City Council - Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21

That the recommendations of the Cabinet of 9 February 2017 (Minute 7/17) on "Portsmouth City Council - Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21 be amended as follows:-

#### Recommendation 1 (a) be amended to:

- 1(a) The revised Revenue Estimates for the financial year 2016/17 and the Revenue Estimates for the financial year 2017/18 as set out in the General Fund Summary (Appendix A amended) including the changes described in paragraph 1(q) below:-
- 1(q) the following changes be made to Cash Limits for 2017/18 and future years as set out in the table below, but Members note that:
  - the responsibility of the City Council is to approve the overall Budget and the associated cash limits of its Portfolios and Committees; it is not the responsibility of the City Council to approve any individual savings or additions within those Portfolios/Committees, that responsibility is reserved for Cabinet Members. The budget savings and additions in the tables below are therefore indicative only.

### i) Reductions to Revenue Estimates

Indicative Portfolio Savings Proposal	Impact on Level of Service & Service Outcomes	2017/18	2018/19 & Future Years
Bassassas		£	£
Reduce resource available for strategy and performance related activity equivalent to 1 full time equivalent post	Reductions in the following strategic and governance functions for the council:  - Maintaining the council's risk management and performance management frameworks  - Providing support for PUSH  - Bidding for external funding  - Supporting key partnerships including Public Service Board and Health & Wellbeing Board  - Project management and strategic support on major agendas such as devolution/combined authority, health integration  - Leadership and support on specific projects, such as the regional adoption agency	(33,000)	(40,000)
Reduction in support to the Leader's Office  Reduce number of HR	Reduction in the availability and effectiveness of the Leader of the Council to promote the City and undertake Council duties Business partners are the most	(35,000)	(42,000)
Business Partners by 1 full time equivalent member of staff	senior HR support for directorates. A reduction in capacity will present a risk to the organisation, including the capacity to properly support organisational change and the associated risk of legal challenge as well as the ability to expand its commercial activities.		

Indicative Portfolio Savings Proposal	Impact on Level of Service & Service Outcomes	2017/18	2018/19 & Future Years
Reduce Administrative Support provided to Directors	Reduction in the capacity, availability and accessibility of Senior Officers. Senior Officers will spend a meaningful proportion of their time on	<b>£</b> (54,000)	£ (65,000)
Reduce role and function of communications team	administrative functions  Limited ability to respond to the media, provide information to the public and run campaigns.  Potential negative impact on income and access to services	(50,000)	(60,000)
Traffic & Transportation Re-instatement of MB Parking Zone to improve the current parking policy through the efficient management of on-street parking in the area and in accordance with the vote from residents	Expected to lead to additional parking demand in adjacent areas as a consequence of displacement. This is likely to generate further requests for residents parking schemes.	(22,000)	(49,000)
Re-instatement of MC Parking Zone to improve the current parking policy through the efficient management of on-street parking in the area and in accordance with the vote from residents	Expected to lead to additional parking demand in adjacent areas as a consequence of displacement. This is likely to generate further requests for residents parking schemes.	(52,000)	(98,000)
Implementation of residents' car parking zones to improve the current parking policy through the efficient management of on-street parking and in the areas where residents have voted in favour of doing so.  North Kings:	Expected to lead to additional parking demand in adjacent areas as a consequence of displacement. This is likely to generate further requests for resident's parking schemes.	(4,000)	(44,000)
(Area 1 of the Five Zone Survey of Central Southsea 2014)			

car parking zones to improve the current parking policy through the efficient management of on-street	Expected to lead to additional parking demand in adjacent areas as a consequence of displacement. This is likely to generate further requests for	£ 1,000	£ (30,000)
car parking zones to improve the current parking policy through the efficient management of on-street	parking demand in adjacent areas as a consequence of displacement. This is likely to		(30,000)
where residents have voted in favour of doing so.	residents' parking schemes.		
Owens Gardens - boundary Grove Road South, Elm Grove, Merton/Nelson Road and Victoria Road South: (Area 2 of the Five Zone Survey of Central Southsea 2014)			
car parking zones to improve the current parking policy through the efficient management of on-street	Expected to lead to additional parking demand in adjacent areas as a consequence of displacement. This is likely to generate further requests for residents' parking schemes.	(4,000)	(45,000)
South Kings: (Area 3 of the Five Zone Survey of Central Southsea 2014)			
Implementation of residents' car parking zones to improve the current parking policy through the efficient management of on-street	Expected to lead to additional parking demand in adjacent areas as a consequence of displacement. This is likely to generate further requests for residents' parking schemes.	(27,000)	(106,000)
Boundary of Highland Road, Winter Road, Goldsmith Avenue and Francis Avenue: (Area 5 of the Five Zone Survey of Central Southsea 2014)		(325,000)	(633,000)

# ii) Additions to Revenue Estimates

Saving No.	Increases to Portfolio Cash Limits - Deletion of Indicative Savings		2018/19 & Future Years
		£	£
Cult	ure, Leisure & Sport		
New	Re-open Southsea Library on a Sunday	12,000	12,000
Envi	ronment & Community Safety		
	Re-instate voluntary sector grant payments to Portsmouth Area Rape Crisis (£3,000) and Portsmouth Mediation Service (£8,000)	11,000	11,000
	Re-instate (ahead of the re-building of Sea Defences) the reduction in reactive maintenance budget to the Sea Defences	10,000	10,000
New	Re-instatement of Domestic Violence Services	130,000	130,000
New	Additional enforcement of dog fouling and litter dropping to enhance footways and open spaces	7,000	70,000
New	Reinstate 50% the operation of the Hate Crime Prevention Service (Victim Support) which was discontinued from 2016/17	25,000	50,000
New	Re-instatement of a fixed number of Free Bulky Waste Collections (means tested)	10,000	10,000
New	Provision of 10 Multi-Use Waste Bins located across the City	7,000	7,000
Heal	th & Social Care		
	Increased support for drug and alcohol detox services	23,000	133,000
Hous	sing		
	Re-instate 50% floating tenancy support for families	25,000	25,000
Resc	Durces_		
	Grant to Off the Record	20,000	20,000
New	Remove £2 floor for Council Tax Support	12,000	12,000
New	Increase in pay for the lowest paid to the level of the Living Wage as defined by the Living Wage Foundation, subject to the approval of the Employment Committee	0	110,000

Saving No.	Increases to Portfolio Cash Limits - Deletion of Indicative Savings	2017/18	2018/19 & Future Years
		£	£
New	Repair and maintenance provision for the Yomper Statue in the event that it is transferred to the ownership of the City Council	1,000	1,000
Traff	fic & Transportation		
New	Additional 4 School Crossing Patrol Officers to be flexibly deployed as required across crossings citywide	20,000	20,000
New	Protection (i.e. subsidies) for non-commercial but valuable bus routes which otherwise would be withdrawn	12,000	12,000
Tota		325,000	633,000

#### Recommendation 1(b) be amended to:-

- 1(b) The Portfolio Cash Limits for the Revised Budget for 2016/17 and Budget for 2017/18 as set out in Sections 7 and 9, respectively as amended by paragraph 1(r) below:-
- 1(r) The following changes be made to Cash Limits for 2017/18 and future years

Portfolio / Committee	2017/18 £
Culture, Leisure & Sport	12,000
Environment & Community Safety	200,000
Health & Social Care	23,000
Housing	25,000
Resources	(184,000)
Traffic & Transportation	(76,000)
Total	0

	Future Years £
	12,000
	288,000
	133,000
	25,000
l	(118,000)
	(340,000)
	0

#### **SECTION 151 OFFICER'S COMMENTS**

Under Recommendation 1(p), the Section 151 Officer advises as follows:-

The proposals contained within this amendment do not alter the statements made by the Section 151 Officer in Section 13 of this report.

#### CITY SOLICITOR'S COMMENTS

The City Solicitor is satisfied that it is within the City Council's powers to approve the amendment as set out, and supports the advice of the Section 151 Officer given above.

# **Liberal Democrat Group Amendment**

# **GENERAL FUND SUMMARY - 2016/17 to 2020/21**

## APPENDIX A (Amended)

Original		Revised	Original			
Budget	NET REQUIREMENTS OF PORTFOLIOS	Budget	Budget	Forecast	Forecast	Forecast
2016/17		2016/17	2017/18	2018/19	2019/20	2020/21
3		3	3	3	2	
24,566,700	Children's Social Care	24.053.500	23.842.700	25,292,700	26.013.400	26.712.800
10,232,060	Culture Leisure & Sport	10,423,760	10,172,860	10,357,560	10,574,260	10,784,760
25,037,557	Education	25,107,657	24,247,457	24,378,857	24,531,257	24,635,857
16,029,713	Environment & Community Safety	15,759,113	16,000,013	16,456,013	16,875,313	17,281,313
42,250,279	Health & Social Care	45,355,779	45,455,879	49,656,379	52,459,379	53,721,979
9,348,628	Housing	9,288,528	9,065,528	9,057,228	9,159,228	9,255,228
257,853	Leader	141,953	144,153	147,353	151,153	154,953
3,688,129	Planning Regeneration Economic Development	2,821,929	37,329	(248,871)	(1,305,271)	(1,984,271)
22,218,534	Resources	22,440,234	22,574,234	23,049,034	23,764,734	24,417,834
14,894,007	Traffic & Transportation	16,022,207	14,529,707	16,068,007	15,535,107	13,906,807
249,700	Governance, Audit & Standards Committee	324,400	88,600	92,100	97,300	103,700
(210,295)	Licensing Committee	(218,995)	(215,595)	(222,895)	(230,095)	(235,395)
168,562,865	Portfolio Expenditure	171,520,065	165,942,865	174,083,465	177,625,765	178,755,565
	Other Expenditure	_				
0	Precepts	0	0	37,300	38,400	39,400
(125,000)	Portchester Crematorium - Share of Dividend	(130,000)	(135,000)	(130,000)	(130,000)	(130,000)
6,672,000	Pension Costs	6,672,000	7,172,000	7,672,000	8,224,800	8,517,900
6,673,600	Contingency Provision	4,252,200	6,689,000	4,451,000	4,301,000	4,301,000
1,565,500	Revenue Contributions to Capital Reserve	7,208,500	8,000,000	3,600,000	2,500,000	0
(438,300)	Transfer to / (from) Other Reserves	(2,029,700)	764,100	1,131,300	1,592,600	592,600
(27,242,965)	Asset Management Revenue Account	(31,630,765)	(28,702,765)	(29,161,265)	(28,007,265)	(26,362,865)
2,325,000	Other Expenditure	1,135,000	1,912,800	1,912,800	2,662,800	3,412,800
(10,570,165)	Other Expenditure	(14,522,765)	(4,299,865)	(10,486,865)	(8,817,665)	(9,629,165)
157,992,700	TOTAL NET EXPENDITURE	156,997,300	161,643,000	163,596,600	168,808,100	169,126,400
	FINANCED BY:					
(1,426,053)	Contribution (to) from Balances and Reserves	(2,815,954)	(583,761)	3,895,828	8,905,653	11,385,365
30,363,225	Revenue Support Grant	30,363,225	22,313,120	16,956,584	11,482,606	7,033,788
45,620,478	Business Rates Retention	45.659.100	49.632.941	49.678.070	51,445,130	52,522,670
18,433,805	Other General Grants	18,789,684	18.033.040	18,760,829	21,191,007	20,892,580
65,001,245	Council Tax	65,001,245	72,247,660	74,305,289	75,783,704	77,291,997
157,992,700		156,997,300	161,643,000	163,596,600	168,808,100	169,126,400
	BALANCES & RESERVES					
16,395,712	Balance brought forward at 1 April	16,411,215	19,227,169	19,810,930	15,915,102	7,009,449
1,426,053	Deduct (Deficit) / Add Surplus for Year	2,815,954	583,761	(3,895,828)	(8,905,653)	(11,385,365)
17,821,765	Balance carried forward at 31 March	19,227,169	19,810,930	15,915,102	7,009,449	(4,375,916)
7,000,000	Minimum Level of Balances	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000
(1,426,053)	Underlying Budget Deficit / (Surplus)	(2,815,954)	(583,761)	3,895,828	8,905,653	11,385,365
(1.7.207)		14-10.0100-1	(1223). 0.7	2,000,000	212301000	

# **AGENDA ITEM 9 -** Capital Programme 2016/17 to 2021/22

Amendment to Cabinet recommendations attached.

Proposed by (Name)	CVE	Ruon - J	1 C(BSUN
Signed _			
Seconded by (Name)	HUGH	MASON	N X X

### Amendment proposed by the Liberal Democrat Group

## **Capital Programme 2016/17 to 2021/22**

That the recommendations of the Cabinet of 9 February 2017 (Minute 8/17) on "Capital Programme 2016/17 to 2021/22" be amended as follows:-

#### Recommendation 1 be amended to:

The Revised Capital Programme 2016/17 to 2021/22 attached as Appendix 1 (amended) which includes all additions, deletions and amendments for slippage and re-phasing described in Sections 6 and 8 be approved

#### **Recommendation 4:**

The following changes be made to Recommendation 4) and the changes reflected in the Revised Capital Programme 2016/17 to 2021/22 attached as Appendix 1 (amended):

Scheme Description - Reductions & Additions	Increase / (Decrease) in Corporate Resources	Increase / (Decrease) in Scheme Value
	£	£
Deletions to Proposed Capital Schemes:		
Watersedge Park Building	(20,000)	(20,000)
Renovation of Victoria Park Lodge	(100,000)	(100,000)
Phase 1: Refresh of the Allaway Avenue Green and Surrounding Planting	(16,600)	(16,600)
Public Realm Improvements - Chaucer House	(594,000)	(594,000)
Seafront Variable Message Signs	(52,000)	(52,000)
Eastern Corridor Road Link Improvements	(500,000)	(500,000)
Additional Capital Scheme Proposals (New):		
Feasibility study into the options and viability for providing additional Nursing Home capacity in the City - to reduce pressure on beds and A&E at the QA Hospital	50,000	50,000
Feasibility study and adaptations to existing facilities to create additional hostel spaces for homeless residents in Portsmouth - enabling the homeless an address as a means to ease access back into work	100,000	100,000
Additional facilities at Victoria Park Lodge - including public toilets and facilities to provide support for a wide range of vulnerable people with learning difficulties and mental health needs and enabling pathways back into employment and training. Also to continue to provide facilities for the broad community of artists, musicians and community groups	100,000	100,000
Provision of additional car parking spaces in the City, including for commercial vans in Southsea	500,000	500,000
Sustainable Transport Fund - To include initiatives to promote alternatives to car journey's, Eastern Corridor Road Link improvements, Chaucer House area road improvements and improved visibility for 20mph roads	532,600	532,600
Total Overall Change	0	0

#### **SECTION 151 OFFICER'S COMMENTS**

The proposals set out within this amendment are affordable within the overall capital resources available to the Council.

## **CITY SOLICITOR'S COMMENTS**

The City Solicitor is satisfied that it is within the City Council's powers to approve the amendment as set out, and supports the advice of the Section 151 Officer given above.

Summary of Capital Programme (All Services)	Expenditure to 31 March 16	Revised Estimate 2016/17	Estimate 2017/18	Estimate 2018/19	Estimate 2019/20	Estimate 2020/21	Estimate 2021 / 22	Expenditure in Subsequent Years	Final Cost
	£	€	£	£	£	£	£	£	£
Children's Social Care	85,724	59,276	1,927,000	580,000	0	0	0	0	2,652,000
Culture, Leisure & Sport	25,400,807	1,866,534	7,061,909	943,566	25,000	0	0	0	35,297,816
Education	47,657,275	8,635,496	12,285,565	5,818,200	3,220,000	1,000,000	0	0	78,616,536
Environment & Community Safety	8,303,823	6,050,736	10,528,829	12,010,029	13,199,429	15,875,427	14,554,428	51,366,628	131,889,329
Health & Social Care (Adults Services)	3,642,521	1,599,158	931,383	579,000	500,000	0	0	0	7,252,062
Planning Regeneration & Economic Development	99,426,040	154,285,696	93,023,892	81,215,760	28,277,700	21,627,700	3,000,000	0	480,856,788
Commercial Port	24,440,518	3,134,739	8,388,026	3,786,397	3,500,000	2,200,541	0	0	45,450,221
Resources	24,185,929	10,192,048	6,396,524	3,037,066	1,458,888	0	0	0	45,270,456
Traffic & Transportation	79,095,038	14,443,561	13,177,944	5,591,192	3,230,930	1,502,306	1,449,327	30,348,663	148,838,961
Total Capital Programme (Excluding Housing Investment Programme)	312,237,675	200,267,244	153,721,072	113,561,210	53,411,947	42,205,974	19,003,755	81,715,291	976,124,169
Housing Investment Programme	140,188,646	36,679,591	44,435,624	22,507,773	23,342,034	29,338,790	24,591,093	24,999,256	346,082,807
Total Capital Programme	452,426,321	236,946,835	198,156,696	136,068,983	76,753,981	71,544,764	43,594,848	106,714,547	1,322,206,976
Analysis of Programme by Source of Finance			=,						
Unsupported Borrowing		66,073,268	84,594,873	9,485,421	5,218,506	5,445,041	0	0	170,817,110
Corporate Reserves (Including Capital Receipts)		61,291,054	26,084,847	29,170,343	4,124,259	5,079,127	3,806,151	1,431,857	130,987,638
Revenue & Reserves		26,463,135	21,422,488	44,692,937	21,074,981	21,163,862	22,470,882	51,847,919	209,136,204
Grants		75,666,121	54,366,484	34,026,784	24,409,063	25,836,700	16,124,800	52,311,000	282,740,952
Contributions		7,453,257	11,688,004	18,693,498	21,927,172	14,020,034	1,193,015	1,123,771	76,098,751
Total Financing	: <del>:</del>	236,946,835	198,156,696	136,068,983	76,753,981	71,544,764	43,594,848	106,714,547	869,780,655

**AGENDA ITEM 8 -** Portsmouth City Council Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21

Amendment to Cabinet recommendations attached.

Proposed by (Name)	Councillor Stephen Morgan	
Signed		
Seconded by (Name) Signed	ellr-x-Ch	mM

### Amendment proposed by the Labour Group

# Portsmouth City Council - Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21

That the recommendations of the Cabinet of 9 February 2017 (Minute 7/17) on "Portsmouth City Council - Budget & Council Tax 2017/18 & Medium Term Budget Forecast 2018/19 to 2020/21 be amended as follows:-

#### Recommendation 1 (a) be amended to

- 1(a) The revised Revenue Estimates for the financial year 2016/17 and the Revenue Estimates for the financial year 2017/18 as set out in the General Fund Summary (Appendix A amended) including the changes described in paragraph 1(q) below:-
- 1(q) the following changes be made to Cash Limits for 2017/18 and future years as set out in the table below, but Members note that:
  - the responsibility of the City Council is to approve the overall Budget and the associated cash limits of its Portfolios and Committees; it is not the responsibility of the City Council to approve any individual savings or additions within those Portfolios/Committees, that responsibility is reserved for Cabinet Members. The budget savings and additions in the tables below are therefore indicative only.

## i) Reductions to Revenue Estimates

Indicative Portfolio Savings Proposal	Impact on Level of Service & Service Outcomes	2017/18	2018/19 & Future Years	
		£	£	
Resources				
20% Reduction in the Basic Councillor Allowance*	A reduction in allowances may cause the future recruitment of Councillors to be more challenging	(80,000)	(80,000)	
25% Reduction in the Special Responsibility Allowance*	A reduction in allowances may discourage Councillors from accepting Cabinet or Committee posts	(20,000)	(20,000)	
A reduction in Cabinet Members from 9 to 7 **	A re-organisation of the portfolios of Cabinet Members such that some (or all) of the remaining Cabinet Members take on increased responsibilities.	0**	0**	
A move to 'All Out' (whole Council) Elections***	Election of members would take place once every four years	0***	0***	
Reduction in support to the Leader's Office	Reduction in the availability and effectiveness of the Leader of the Council to promote the City and undertake Council duties	(35,000)	(42,000)	
Reduce number of HR Business Partners by 1 full time equivalent member of staff	Business partners are the most senior HR support for directorates. A reduction in capacity will present a risk to the organisation, including the capacity to properly support organisational change and the associated risk of legal challenge as well as the ability to expand its commercial activities.	(45,000)	(54,000)	
Reduce Administrative Support provided to Directors	Reduction in the capacity, availability and accessibility of Senior Officers. Senior Officers will spend a meaningful proportion of their time on administrative functions	(54,000)	(65,000)	
Reduce role and function of communications team	Limited ability to respond to the media, provide information to the public and run campaigns. Potential negative impact on income and access to services	(50,000)	(60,000)	
Total		(284,000)	(321,000)	

- \* Members should have regard to the report of the Independent Remuneration Panel and recommendations of Council on 22<sup>nd</sup> January 2013 as amended by the City Council on 15 July 2014.
- \*\* Members should note that, in accordance with the Local Government Act 2000, this is a decision for the Leader of the Council not the Council itself. In the event that the Leader elects to take such a decision, the savings amount will increase by £15,000.
- \*\*\* The required process for moving to whole council elections would be as follows
  - I. Full Council resolves to undertake public consultation as the Council thinks appropriate on any proposed change
  - II. Have regard to the outcome of the consultation before making its decision
  - III. Convene a special meeting of the Council
  - IV. Full Council must pass a resolution by a two-thirds majority of those voting at that Special meeting
  - The resolution must specify the commencement year (earliest date would be May 2018)
  - VI. The resolution is the means by which the term of office is reduced for any members whose term would not be completed
  - VII. Any election(s) scheduled to take place before the start date indicated in the Council's resolution would continue as normal
  - VIII. An explanatory document on the decision must be published after the resolution is made
  - IX. The Council must notify the Boundary Commission of the scheme adopted and the commencement year
  - X. If the Council resolves to change to whole council elections, the decision cannot be reversed until five years from the date of the resolution

The earliest implementation date would be from May 2018 and the saving is estimated to be £43,000 per annum.

The relevant legislation is contained in sections 32-36 of the Local Government and Public Involvement in Health Act 2007 (as amended by the Localism Act 2011)

#### ii) Additions to Revenue Estimates

Saving No.	Increases to Portfolio Cash Limits - Deletion of Indicative Savings and/or New Spending Proposals	2017/18	2018/19 & Future Years
	(C	£	£
080	Increase Trade Union Support to 80% of 2016/17 level	22,500	22,500
New	To invest in Adult Social Care in order to respond to increases in both cost and demand for care services arising from the general growth in the elderly population and the increase in complexity of care needs	261,500*	298,500*
Total		284,000*	321,000*

<sup>\*</sup> In the event that the Leader accepts the proposal to reduce the number of Cabinet Members from 9 to 7, then the amount available for this proposal will increase by £15,000 from 2017/18 onwards

In the event that Council resolves to implement whole Council elections then the amount available for this proposal would further increase by £43,000 per annum from 2018/19 onwards

#### Recommendation 1(b) be amended to:-

- 1(b) The Portfolio Cash Limits for the Revised Budget for 2016/17 and Budget for 2017/18 as set out in Sections 7 and 9, respectively as amended by paragraph 1(r) below:-
- 1(r) The following changes be made to Cash Limits for 2017/18 and future years

Portfolio / Committee	2017/18 £	Future Years £
Health & Social Care	261,500	298,500
Resources	(261,500)	(298,500)
Total	0	0

#### **SECTION 151 OFFICER'S COMMENTS**

Under Recommendation 1(p), the Section 151 Officer advises as follows:-

The proposals contained within this amendment do not alter the statements made by the Section 151 Officer in Section 13 of this report.

#### **CITY SOLICITOR'S COMMENTS**

The City Solicitor is satisfied that it is within the City Council's powers to approve the amendment as set out, and supports the advice of the Section 151 Officer given above.

# **Labour Group Amendment**

# **GENERAL FUND SUMMARY - 2016/17 to 2020/21**

# APPENDIX A (Amended)

	<u></u>	S				
Original		Revised	Original			
Budget	NET REQUIREMENTS OF PORTFOLIOS	Budget	Budget	Forecast	Forecast	Forecast
2016/17		2016/17	2017/18	2018/19	2019/20	2020/21
3		3	2	3	3	3
04 500 700		04.050.500				
24,566,700 10,232,060	Children's Social Care	24,053,500	23,842,700	25,292,700	26,013,400	26,712,800
25,037,557	Culture Leisure & Sport Education	10,423,760	10,160,860	10,345,160	10,561,460	10,771,560
16,029,713	Environment & Community Safety	25,107,657	24,247,457	24,378,857	24,531,257	24,635,857
42,250,279	Health & Social Care	15,759,113	15,800,013	16,162,613	16,573,113	16,970,713
9,348,628	Housing	45,355,779	45,694,379	49,718,179	52,522,979	53,787,279
257,853	Leader	9,288,528 141,953	9,040,528	9,031,628	9,132,828	9,228,128
3,688,129	Planning Regeneration Economic Development	2,821,929	144,153 37,329	147,353 (248,871)	151,153 (1,305,271)	154,953
22,218,534	Resources	22,440,234	22,496,734	22,977,234	23,694,734	(1,984,271) 24,348,034
14,894,007	Traffic & Transportation	16,022,207	14,605,707	16,409,407	15.882,907	14.262.207
249,700	Governance, Audit & Standards Committee	324.400	88.600	92,100	97.300	103,700
(210,295)	Licensing Committee	(218,995)	(215,595)	(222,895)	(230,095)	(235,395)
168,562,865	Portfolio Expenditure	171,520,065	165,942,865	174,083,465	177,625,765	178,755,565
	Other Expenditure					
0	Precepts	0	0	37,300	38,400	39,400
(125,000)	Portchester Crematorium - Share of Dividend	(130,000)	(135,000)	(130,000)	(130,000)	(130,000)
6,672,000	Pension Costs	6,672,000	7,172,000	7,672,000	8,224,800	8,517,900
6,673,600	Contingency Provision	4,252,200	6,689,000	4,451,000	4,301,000	4,301,000
1,565,500	Revenue Contributions to Capital Reserve	7,208,500	8,000,000	3,600,000	2,500,000	0
(438,300)	Transfer to / (from) Other Reserves	(2,029,700)	764,100	1,131,300	1,592,600	592,600
(27,242,965)	Asset Management Revenue Account	(31,630,765)	(28,702,765)	(29,161,265)	(28,007,265)	(26,362,865)
2,325,000	Other Expenditure	1,135,000	1,912,800	1,912,800	2,662,800	3,412,800
(10,570,165)	Other Expenditure	(14,522,765)	(4,299,865)	(10,486,865)	(8,817,665)	(9,629,165)
157,992,700	TOTAL NET EXPENDITURE	156,997,300	161,643,000	163,596,600	168,808,100	169,126,400
	FINANCED BY:			<u> </u>		
(1.400.050)		(0.015.054)	(500.704)	0.005.000	0.005.050	44 005 005
(1,426,053)	Contribution (to) from Balances and Reserves	(2,815,954)	(583,761)	3,895,828	8,905,653	11,385,365
30,363,225	Revenue Support Grant	30,363,225	22,313,120	16,956,584	11,482,606	7,033,788
45,620,478	Business Rates Retention	45,659,100	49,632,941	49,678,070	51,445,130	52,522,670
18,433,805	Other General Grants	18,789,684	18,033,040	18,760,829	21,191,007	20,892,580
65,001,245	Council Tax	65,001,245	72,247,660	74,305,289	75,783,704	77,291,997
157,992,700		156,997,300	161,643,000	163,596,600	168,808,100	169,126,400
	BALANCES & RESERVES					
16,395,712	Balance brought forward at 1 April	16,411,215	19,227,169	19,810,930	15,915,102	7,009,449
1,426,053	Deduct (Deficit) / Add Surplus for Year	2,815,954	583,761	(3,895,828)	(8,905,653)	(11,385,365)
17,821,765	Balance carried forward at 31 March	19,227,169	19,810,930	15,915,102	7,009,449	(4,375,916)
7,000,000	Minimum Level of Balances	7,000,000	7,000,000	7,000,000	7,000,000	7,000,000
(1,426,053)	Underlying Budget Deficit / (Surplus)	(2,815,954)	(583,761)	3,895,828	8,905,653	11,385,365
(1,420,000)	onderlying budget bench / (aurplus)	(2,010,504)	(303,701)	3,093,020	0,505,055	11,303,303